

Message Text

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ACTION EUR-10

INFO OCT-01 SS-14 ADP-00 NSC-10 NSCE-00 CIAE-00 INR-10

NSAE-00 RSC-01 L-02 PM-03 CU-03 SAJ-01 ACDA-10 AEC-05

AECE-00 SCI-03 RSR-01 MBFR-02 /076 W

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R 051456Z JUL 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6112

SECDEF WASHDC

INFO AMEMBASSY LONDON

AMEMBASSY HELSINKI

USNMR SHAPE

USDEL SALT TWO GENEVA

USMISSION NATO BRUSSELS

S E C R E T SECTION 01 OF 02 BONN 09586

LIMDIS

HELSINKI FOR CSCE DEL; SHAPE FOR INTAF

E.O. 11652: XGDS-1

TAGS: PARM, GW, US

SUBJECT: FRG VIEWS ON SECURITY AND DISARMAMENT ISSUES

SUMMARY: DURING JULY 3 TOUR D'HORIZON ON SECURITY AND DISARMAMENT ISSUES, ACTING CHIEF OF DEFMIN POLICY PLANNING STAFF NOTED RISING CONCERN AMONG BUNDESTAG DEPUTIES OVER AGREEMENT ON PREVENTION OF NUCLEAR WAR, EXPRESSED SOME POSITIVE INTEREST IN EMBOFF'S ARGUMENTATION CONCERNING MBFR STATIONED/INDIGENOUS REDUCTION ISSUE, AND REQUESTED MORE SPECIFIC STATEMENT OF US REQUIREMENTS ON BURDEN SHARING. SEPTTEL COVERS MEETING OF AMBASSADOR WITH DEFENSE MINISTER LEBER AND OTHER RECENT MEETINGS BETWEEN EMBOFFS AND GERMAN OFFICIALS ON NUCLEAR PACT. END SUMMARY.

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1. ATOMIC PACT. DURING LENGTHY EXCHANGE CONCERNING AGREEMENT ON THE PREVENTION OF NUCLEAR WAR, EMBOFF, AT

THE REQUEST OF ADMIRAL STEINHAUS, MARSHALED ARGUMENTATION IN EFFORT TO CALM GERMAN CONCERN OVER THAT AGREEMENT. STEINHAUS SAID THESE POINTS WOULD BE USED IN INTERNAL GERMAN GOVERNMENT CONSIDERATION OF THE SUBJECT. BESIDES REVIEWING THE VARIOUS POINTS OF GERMAN CONCERN OVER ATOMIC PACT (SEE BONN 9362, 9234 AND 9174), STEINHAUS SAID A NEW ELEMENT HAD ENTERED THE PICTURE IN THE FORM OF PRESURES NOW COMING FROM MEMBERS OF THE BUNDESTAG. HE SAID SEVERAL BUNDESTAG MEMBERS HAD MET AT THEIR REQUEST LAST FRIDAY WITH DEFMIN LEBER AND HAD ADVANCED THE VIEW THAT THE AGREEMENT ON THE PREVENTION OF NUCLEAR WAR MADE IT UNNECESSARY TO GO FORWARD WITH PROCUREMENT OF THE LANCE DUAL CAPABLE WEAPON SYSTEM. THESE BUNDESTAG OFFICIALS, CONTINUED STEINHAUS, ALSO THOUGHT THE GROWING "US/SOVIET ENTENTE" MIGHT REDUCE THE NEED FOR PRESENTLY HIGH LEVELS OF GERMAN DEFENSE SPENDING. STEINHAUS SAID MINISTER LEBER HAD ARGUED AGAINST THESE POSITIONS AND HOPED THAT HIS REMARKS WOULD EFFECTIVELY REBUT THE CONCERNS OF THE BUNDESTAG OFFICIALS. BUT STEINHAUS SAID THE DEFENSE MINISTRY REMAINED TROUBLED BY THIS NEW DEVELOPMENT, WHICH SEEMS TO HAVE BEEN PROMPTED BY THE PERSISTING WIDESPREAD NEGATIVE COMMENTARY BY THE GERMAN PRESS CONCERNING THE AGREEMENT ON THE PREVENTION OF NUCLEAR WAR.

2. MBFR. AS IN EARLIER CONVERSATION WITH CHANCELLERY EAST/WEST EXPERT, EMBOFF ADVANCED ON A PERSONAL BASIS THE ARGUMENTATION IN BONN 9440, PARA 1, IN AN EFFORT TO NUDGE THE DEFENSE MINISTRY TOWARD EMPHASIS ON STATIONED FORCE CUTS IN INITIAL MBFR NEGOTIATIONS. THRUST OF EMBOFF'S ARGUMENT WAS THAT SOVIET DESIRE FOR

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CUTS IN BUNDESWEHR FORCES SHOULD BE USED AS A CARROT IN MBFR-I NEGOTIATIONS, AND THIS SUBJECT THEREFORE SHOULD NOT BE INTRODUCED CONCRETELY BEFORE END PHASE OF MBFR-I NEGOTIATIONS. IT THEN WOULD BE POSSIBLE FOR ALLIES TO CONSIDER HOW TOPIC COULD BE TREATED. LIKE CHANCELLERY OFFICIAL, STEINHAUS EXPRESSED POSITIVE INTEREST IN THIS ARGUMENTATION, INDICATING THAT HE WOULD DISCUSS IT WITH SENIOR DEFENSE MINISTRY AUTHORITIES. COMMENT: LEBER'S UPCOMING VISIT TO WASHINGTON MAY PROVIDE GOOD OPPORTUNITY TO MOVE THE DEFENSE MINISTER ALONG ON STATIONED/INDIGENOUS ISSUE. END COMMENT.

3. IN THIS CONNECTION, EXCERPTS FROM JULY 5 FRANKFURTER ALLGEMEINE INTERVIEW WITH THE DEFENSE MINISTER SUGGESTS SOME NUANCES IN LEBER'S PUBLIC POSITION ON STATIONED/INDIGENOUS ISSUE. LEBER SAID: QUOTE MBFR IS A WESTERN INVENTION. IT CAN ONLY HAVE SUCCESS IF THE ALLIANCE PARTNERS GO INTO THE NEGOTIATIONS WITH ONE CONCEPT.

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REDUCTIONS AND STABILIZING MEASURES SHOULD BE DECIDED IN ONE TOTAL PACKAGE. I CAN, HOWEVER, COMPLETELY IMAGINE THAT THERE CAN BE TIME DIFFERENCES IN THE REDUCTION OF STATIONED AND INDIGENOUS TROOPS. IT MUST BE ENSURED THAT ALL (REDUCTIONS) WILL BE BALANCED AND MUTUAL. IT IS IMPORTANT FOR THE FEDERAL REPUBLIC THAT REDUCTIONS CONFORM TO ALLIANCE AGREEMENT. END QUOTE.

4. BURDEN SHARING. EMBOFF NOTED THAT US INITIATIVE ON BURDEN SHARING SO FAR HAD BEEN MET WITH LITTLE CONCRETE RESPONSE FROM EUROPEAN ALLIES AND ASKED STEINHAUS HOW GERMANS SAW THE PROBLEM. STEINHAUS REPLIED THAT BONN UNDERSTOOD WASHINGTON'S NEED FOR ASSISTANCE IN THIS FIELD AND HAD INSTRUCTED GERMAN NATO DEL TO

INQUIRE REGARDING CONCRETE US REQUIREMENTS. STEINHAUS
SUGGESTED THAT A SPECIFIC US RESPONSE WOULD BE HELPFUL
IN MOVING THIS MATTER ALONG IN NATO.
HILLENBRAND

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